## **HOUSE BILL No. 1627**

## DIGEST OF INTRODUCED BILL

Citations Affected: IC 8-1-2.6.

**Synopsis:** Telecommunications services. States the authority of the utility regulatory commission relating to: (1) the unbundling of telecommunications services; and (2) establishing rates and charges for interconnection and network elements. Provides that the utility regulatory commission may not regulate a provider of high speed Internet access service or broadband service unless the regulation is imposed equally and uniformly upon all providers of the services. Requires an incumbent local exchange telecommunications service provider to provide unbundled access to certain network elements to the extent specifically required by FCC regulations. Authorizes a provider of telecommunications services to take certain actions to persuade a customer who has switched to another provider to return to the original telecommunications provider.

Effective: Upon passage.

## Mahern, Stilwell, Lutz J, Murphy

January 16, 2003, read first time and referred to Committee on Commerce and Economic Development.





2003

First Regular Session 113th General Assembly (2003)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2002 Regular or Special Session of the General Assembly.

## **HOUSE BILL No. 1627**

A BILL FOR AN ACT to amend the Indiana Code concerning utilities.

Be it enacted by the General Assembly of the State of Indiana:

- SECTION 1. IC 8-1-2.6-9 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 9. (a) As used in this section, "standard metropolitan statistical area" refers to those areas designated as such by the federal Bureau of the Census and the Office of Management and Budget.
- (b) As used in this section, "unbundling" and "unbundled" have the meanings set forth in the federal Telecommunications Act of 1996.
- (c) As used in this section, "wire center" means a service area of the incumbent local exchange provider as identified in its annual filings with the commission.
- (d) The commission may not, by entering an order, adopting a rule, or otherwise taking an agency action, impose unbundling requirements or develop new unbundled network elements beyond those requirements and elements specifically required by regulations issued by the Federal Communications Commission. If



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| 1  | the Federal Communications Commission removes a network              |
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| 2  | element from its list of elements that are required to be unbundled, |
| 3  | the commission may not require that element to be unbundled.         |
| 4  | (e) When exercising its authority to determine rates and charges     |
| 5  | for interconnection, collocation, and network elements under the     |
| 6  | federal Telecommunications Act of 1996, the commission shall do      |
| 7  | the following:   |
| 8  | (1) As to establishing recurring rates and charges:                  |
| 9  | (A) recognize all forward looking costs;                             |
| 10 | (B) base the factor of depreciation upon the actual lives of         |
| 11 | equipment and facilities that are reflected in the incumbent         |
| 12 | local exchange carrier's books of account as reported to             |
| 13 | the investment community under the regulations of the                |
| 14 | Securities and Exchange Commission, as applicable, but               |
| 15 | only if the books are maintained using generally accepted            |
| 16 | accounting principles for the facilities and equipment used          |
| 17 | in the provision of network elements subject to unbundling           |
| 18 | requirements;  |
| 19 | (C) use fill and utilization rates or percentages of plant,          |
| 20 | facilities, and equipment that reflect the current actual fill       |
| 21 | and utilization rates or percentages to account for the costs        |
| 22 | of spare capacity in the networks of the incumbent local             |
| 23 | exchange carriers; and   |
| 24 | (D) in calculating the cost of capital, use a market based           |
| 25 | evaluation that takes into account:                                  |
| 26 | (i) the current cost of capital;                                     |
| 27 | (ii) existing competitive risk;                                      |
| 28 | (iii) the regulatory risks assumed and created by the                |
| 29 | Federal Communication Commission's unbundled                         |
| 30 | network element costing methodology; and                             |
| 31 | (iv) the effect of increased risks because of customer               |
| 32 | bankruptcies and bad debt on the cost of capital.                    |
| 33 | (2) As to establishing nonrecurring rates and charges:               |
| 34 | (A) recognize all forward looking costs, including all               |
| 35 | relevant costs of labor, including union wages and benefits,         |
| 36 | supervisory and management costs, and support costs;                 |
| 37 | (B) determine the amount of work time that is required for           |
| 38 | a particular activity based upon the amount of time used             |
| 39 | by a reasonably trained technician to perform that                   |
| 40 | activity; and  |
| 41 | (C) use fallout order rates based upon current actual                |
| 42 | fallout order rates experienced by the incumbent local               |



| 1  | exchange carrier.  |
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| 2  | (f) The commission shall use established costs and rates on a        |
| 3  | going forward basis and cost based rates currently in effect shall   |
| 4  | be adjusted and become effective consistent with this section not    |
| 5  | later than August 1, 2003.   |
| 6  | (g) This subsection applies to circuit, analog, digital, and packet  |
| 7  | switches. The commission may not require a telecommunications        |
| 8  | provider, including the incumbent local exchange provider, to        |
| 9  | unbundle its switches or switching facilities in:                    |
| 10 | (1) a wire center, if there is at least one (1) switch of another    |
| 11 | provider located in that wire center area; or                        |
| 12 | (2) a standard metropolitan statistical area in Indiana, if at       |
| 13 | least two (2) switches of other providers are located within         |
| 14 | that standard metropolitan statistical area.                         |
| 15 | SECTION 2. IC 8-1-2.6-10 IS ADDED TO THE INDIANA CODE                |
| 16 | AS A <b>NEW</b> SECTION TO READ AS FOLLOWS [EFFECTIVE                |
| 17 | UPON PASSAGE]: Sec. 10. (a) As used in this section, "high speed     |
| 18 | Internet access service" or "broadband service" means the services   |
| 19 | and underlying facilities, regardless of the technology or medium    |
| 20 | used, that:  |
| 21 | (1) provide:   |
| 22 | (A) upstream, from the customer to the provider; or                  |
| 23 | (B) downstream, from the provider to the customer;                   |
| 24 | transmission to or from the Internet; or                             |
| 25 | (2) have the capability to transmit information of more than         |
| 26 | one hundred forty-four (144) kilobits per second.                    |
| 27 | (b) As used in this section, "provider" means an entity,             |
| 28 | including a telecommunications carrier, that provides high speed     |
| 29 | Internet access service or broadband service.                        |
| 30 | (c) The commission may not, by entering an order, adopting a         |
| 31 | rule, or otherwise taking an agency action, impose a regulation      |
| 32 | upon a provider in its provision of service unless the regulation is |
| 33 | imposed equally and uniformly upon all providers of high speed       |
| 34 | Internet access service or broadband service in their provision of   |
| 35 | service.   |
| 36 | (d) An incumbent local exchange telecommunications service           |
| 37 | provider subject to the provisions of 47 U.S.C. 251(c) shall provide |
| 38 | unbundled access to loops, subloops, collocation space, and all      |
| 39 | other network elements within the facilities of the incumbent local  |
| 40 | exchange telecommunications service provider to the extent           |
| 41 | specifically required under Federal Communications Commission        |



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regulations.

| 1  | SECTION 3. IC 8-1-2.6-11 IS ADDED TO THE INDIANA CODE              |
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| 2  | AS A <b>NEW</b> SECTION TO READ AS FOLLOWS [EFFECTIVE              |
| 3  | UPON PASSAGE]: Sec. 11. (a) As used in this section, "provider"    |
| 4  | refers to a provider of telecommunications services, including     |
| 5  | incumbent local exchange service providers and                     |
| 6  | telecommunications carriers.                                       |
| 7  | (b) As used in this section, "winback promotion" means the         |
| 8  | offering of discounted rates or other special offers to a customer |
| 9  | who has decided to change, or has already changed, all or part of  |
| 10 | the customer's telecommunications service to another provider.     |
| 11 | (c) Notwithstanding any other statute, a provider may offer        |
| 12 | winback promotions.  |
| 13 | (d) The commission may not, by entering an order, adopting a       |
| 14 | rule, or otherwise taking an agency action, impose any of the      |
| 15 | following:   |
| 16 | (1) A regulation regarding winback promotions. However,            |
| 17 | such a regulation may be imposed if the regulation is imposed      |
| 18 | equally and uniformly upon all providers.                          |
| 19 | (2) A regulation that requires a provider to wait more than        |
| 20 | three (3) days before the provider offers a winback promotion      |
| 21 | to a former customer.  |
| 22 | (3) A regulation regarding winback promotions that unduly          |
| 23 | increases any provider's operating costs.                          |
| 24 | (4) A regulation or performance standards regarding the            |
| 25 | transfer of customers between providers. However, such a           |
| 26 | regulation or such performance standards may be imposed if         |
| 27 | the regulation or standards are imposed equally and                |
| 28 | uniformly upon all providers subject to the commission's           |
| 29 | jurisdiction.  |
| 30 | (5) A regulation that requires a provider to make the winback      |
| 31 | promotion available to all existing customers or new               |
| 32 | customers.   |
| 33 | (e) When a provider obtains information that a customer may        |
| 34 | have decided to use another provider, the initial provider may     |
| 35 | contact the customer to confirm that the customer has made this    |
| 36 | decision.  |
| 37 | (f) A provider may not refuse to transfer or facilitate the        |
| 38 | transfer of a local exchange service customer of the provider to   |
| 39 | another provider on the same terms and conditions as the provider  |
| 40 | receives from any other provider, unless those terms and           |
| 41 | conditions violate federal law.                                    |

SECTION 4. An emergency is declared for this act.



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